

The Norwegian bioeconomy strategy – structural changes and green shift in the economy

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Norwegian Institute of Bioeconomy Research (NIBIO)



## NIBIO - Norwegian Institute for BIOeconomy Research





#### One of the largest R&D organisations in Norway

- Governmental organisation under The Ministry of Agriculture and Food
- Total staff 700
- 18 offices and research stations





## NIBIO - Norwegian Institute for BIOeconomy Research





**Key Thematical Areas** 

**Food production and society** 

**Environment and natural resources** 

**Forestry and forest resources** 

**Geography and statistics** 

**Biotechnology and plant health** 



#### Established July 1, 2015

#### A merger between:

- Bioforsk Norwegian Institute for Agricultural and Environmental Research
- Norwegian forest and landscape institute
- NILF Norwegian Agricultural Economics
   Research Institute

Establishing NIBIO is a part of the Governments strategy to strenghten the scientfic capacity to develope a competitive Norwegian bioeconomy and a circular, low carbon society





### Outline

- Norwegian economy, driving forces, trends and challenges
- Norwegian economy in transition, need for structural changes
- Norwegian bioeconomy, volume, value and potential, some reports
- The Governments approach and ambitions
- The bioeconomy strategy process in Norway
- Challenges in the process
- Other relevant processes and reports
- The expert committee on green competitiveness
- Integrated approach to Bioeconomy and Climate, Green shift,
   Circular economy, Resource effectivity, Low carbon society



# Post-industrial economic development in Norway

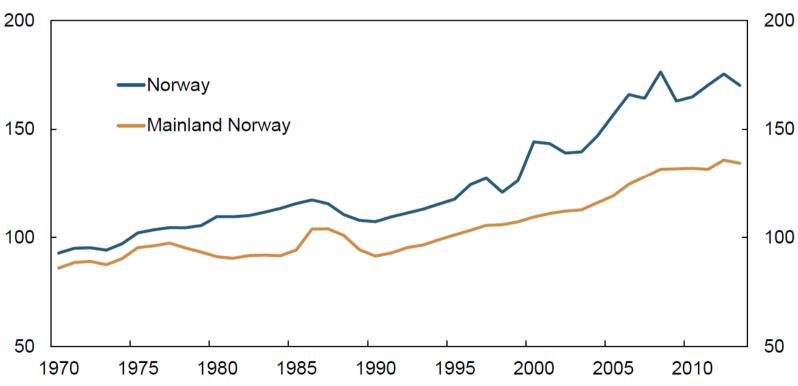
- Oil and gas industries, high income, low unemployment
- High cost of living
- Low competitiveness of "mainland" industries
- The role of the public sector in transition
- Continous urbanization
- Taxation, economic and social objectives, redistribution of income – a hot debate
- The future of the welfare state is threatened (?)



## GDP per capita Norway 1970-2015

### **GDP** per capita

Relative to OECD. Index. OECD = 100

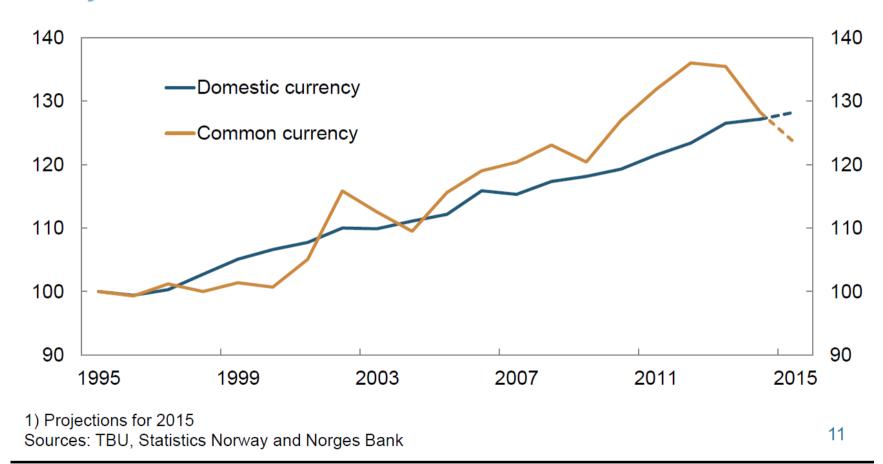


Sources: Statistics Norway, OECD and Norges Bank

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### Labour cost relative to trading partners

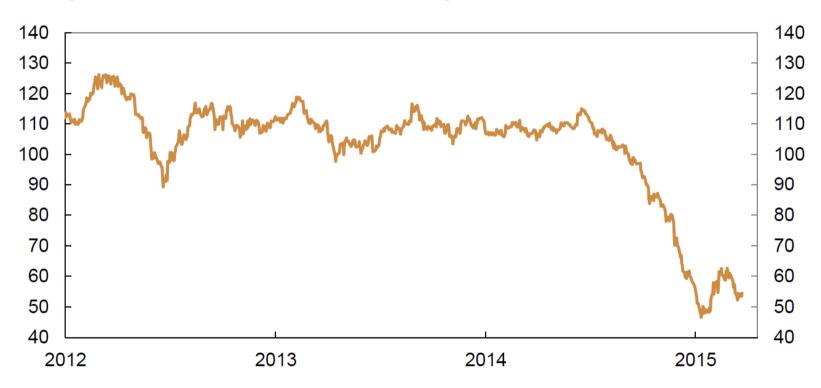
Hourly labour costs. Index.  $1995 = 100.1995 - 2015^{1}$ 



### Oil Price 2012-2016

### Oil price

USD per barrel. Brent Blend. 1 January 2012 – 25 March 2015



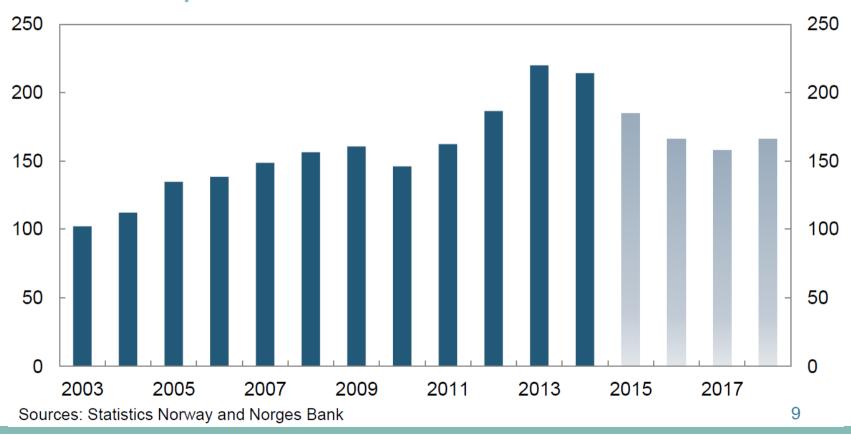
Source: Thomson Reuters 8



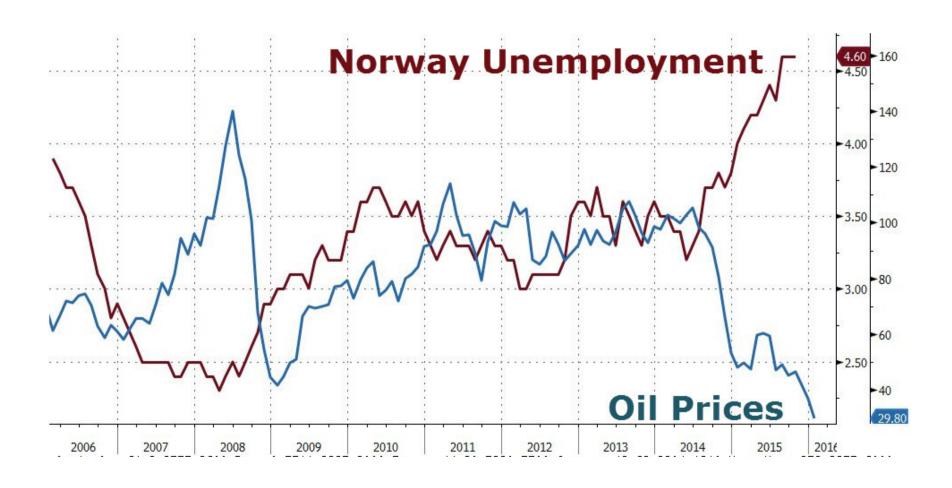
## Petroleum Investment in Norway

#### **Petroleum investment**

Constant 2015 prices. In billions of NOK. 2003 – 2018



### Norways future welfare - huge challenges





## Grand global Challenges

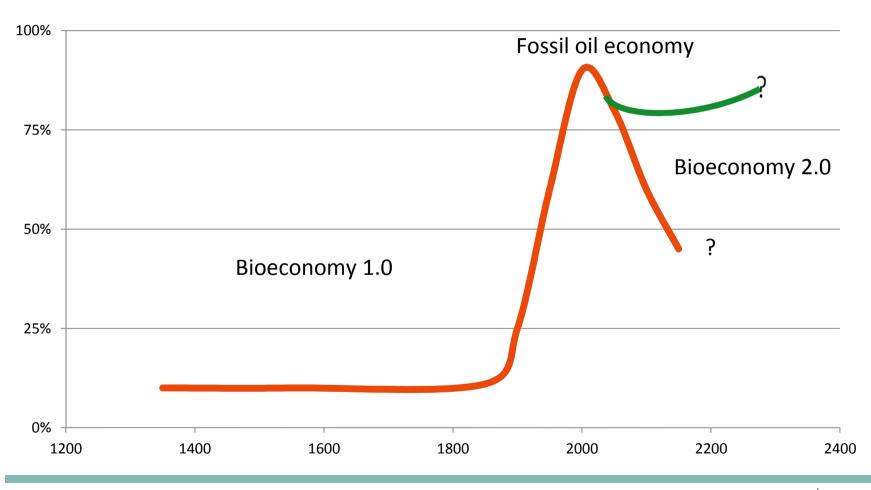
- Population growth
- Urbanisation
- Migration
- Political and social instability and conflicts

- Emmission reduction
- Climate change (extreme weather)
- Soil loss and degradation
- Water scarcity



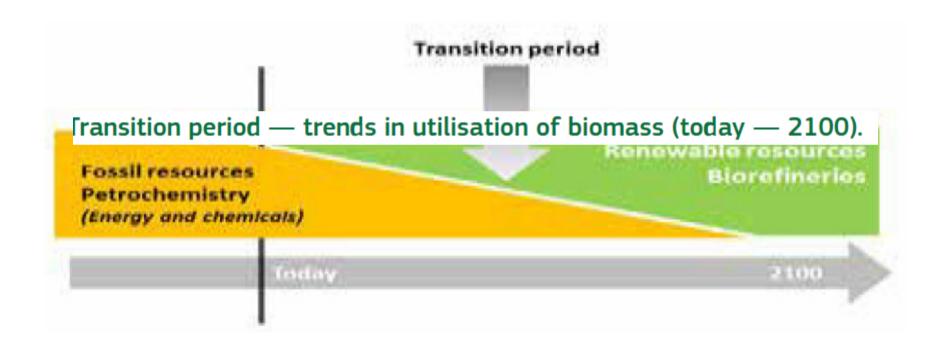


## Future welfare – Bioeconomy 2.0?

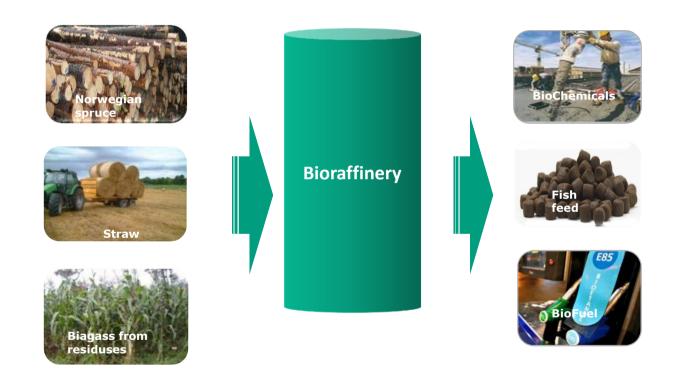




# Transition periode – trends in utilisation of biomass (today – 2100)



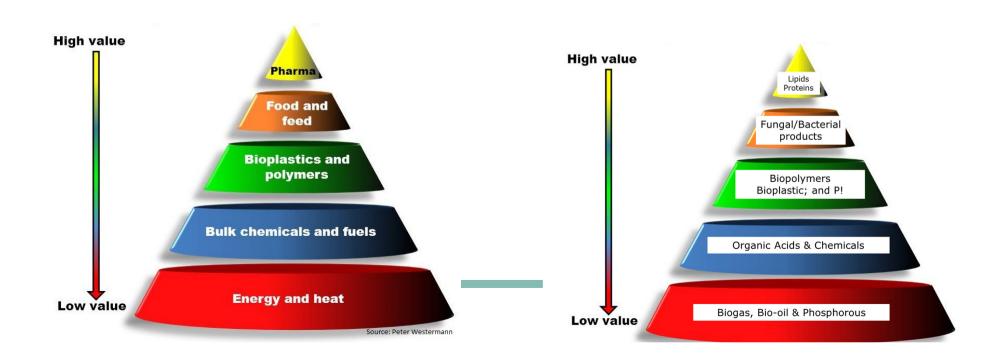
## Future farmer, food producer and supplier of raw materials to advanced manufacturing



FARMER - Photosynthesis Innovator - plants as green factories

## The potential for added value within the bioeconomy

- on one side a function of the availability of renewable biological resources and
- on the other hand our ability to optimize the use and maximize value added by a given amount of biomass.

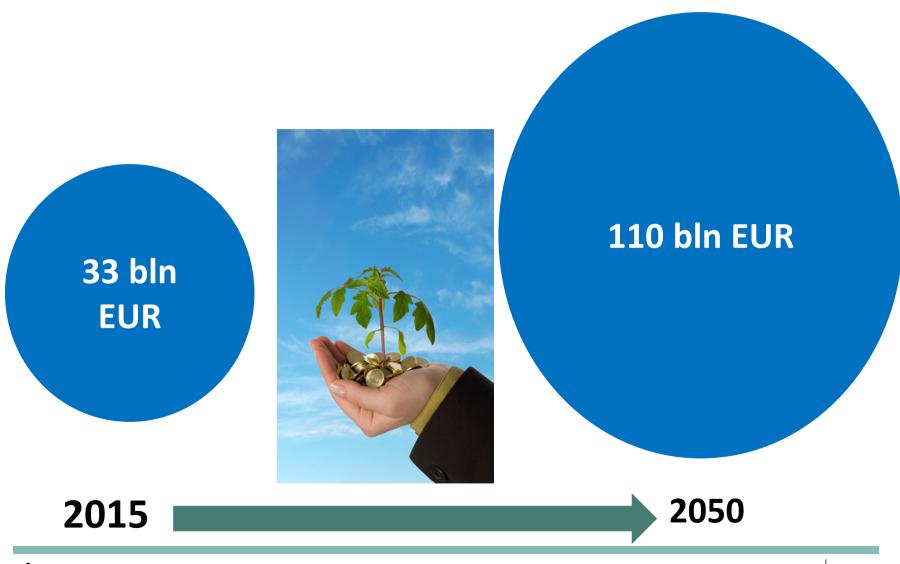


## Norwegian bioeconomy today:

- 33 billion EUR
  - Agriculture and Food industry 15 billion EUR
  - Marin sector and aquaculture 10 billion EUR
  - Forest based sector 5 billion EUR
  - Other bio-industries 3 bln EUR
- Share of Norwegian economy: 6 %



### Turnover potential Norw. Bioeconomy?



## Norwegian bioeconomy 2050

- The report "Turnover based on productive seas and oceans" estimates increase in turnover from 10 to 60 bln EUR in 2050 (blue sector)
- The report "National strategy for forestry and wood industries" estimates an increase in turnover from 5 to 15 bln EUR in 2045
- A new report on "Agriculture and food sector 's contribution to growth in Norwegian bioeconomy" estimates an increase in turnover from 15 to 27 bln EUR in 2050
- Total estimation 2050: 110 bln EUR



## Norway needs: Transition, innovation, strengthend competitiveness

- The economy: Serious challenges as a result of declining oil and gas production and falling oil prices
- The Climate challenge: Need for climate change mitigation, emission reduction, climate adaptation and risk reduction measures
- Thu business sector: Huge needs for innovation and transition processes
- The Governmental decision to develop a national bioeconomy strategy is a part of the efforts to deal with the current and future challenges
- Parallel to this, an expert committee appointed by the government is working on report on the issue «green competitiveness»
- The overall expectation: Bioeconomy important part of the future competitive low carbon, circular economy in Norway



### The Government: Why bioeconomy in Norway?

- Norway has extensive natural resources and a knowledge base that is well suited to exploit the bioeconomy potential.
- Through a targeted and coordinated effort Norway could be an important contributor to the development of bioeconomy.
- Norway needs more efficient, profitable and sustainable production, harvesting and utilization of biological raw materials.
- Norway has great potential for economic growth based on renewable biological resources
- A national bioeconomy strategy can contribute to economic development and a green shift.



### Cross sectorial action

The task of developing a national bioeconomy strategy is given to three ministers;

- Minister of Industry
- Minister of Agriculture and Food

Minister of Fisheries





## The strategy is developed in collaboration between the 3 responsible Ministries and:

- Ministry of Foreign affairs,
- Ministry of Education and Research,
- Ministry of Climate and Environment,
- Ministry of Local Government and Modernization
- Ministry of Transport and Communication
- Ministry of Petroleum and Energy





# Minister of fishery Aspaker, at the launching of the process:

"I hope that the strategy will create a common understanding of:

- What bioeconomy is,
- What opportunities and challenges we face, and
- What national goals we should have.

Achieving this, we have reached good progress"

The strategy will identify overall priorities for national efforts in this area and formulate related objectives and measures in the long term.

The ministers have emphasized a close dialogue with relevant stakeholders in the strategy process.



### Messages from the Minsters:

- "A key factor: Extensive stakeholder involvement"
- "Since this is the first time we're doing a bioeconomy strategy
  in Norway it is particularly important that the private
  sector, research, government and organizations provide
  input on how they think such a strategy should look like".
- "We need a common ground and a common direction for the future work of developing a bioeconomy in this country".
- "We can create new businesses based on exploiting the advantages we have in Norway; ample supply of blue-green raw materials, advanced manufacturing and world-leading expertise in key areas".



### Organization and milestones

#### **Organisation:**

- The Ministry of Trade, Industry and Fisheries coordinates this project in close cooperation with the Ministry of Agriculture
- Inter-ministerial working-group with participation from 6 other Ministries
- Advisory Group with national experts.

#### **Milestones:**

- Governmental decision in March 2015 starting point.
- National conference, regional meetings, and work-shop have been held. Written proposals have been received.
- Written reports from Innovation Norway, the Research Council of Norway and the Norwegian Environment Agency.
- Completion of the strategy in 2015 (delayed to 2016).



## Stakeholder involvment and dialogue

- Input conference with nearly 200 participants.
- 60 different actors on stage to give the ministers their input and expectations to the strategy work.
- 6 regional input meetings around Norway.
- A number of written proposals from industry organizations, research institutions and NGO's
- All input, written and streamed are accessible on the Government webpage



### What the stakeholders asked for:

- Wide definition of the bioeconomy
- Clear political intentions and strong commitment
- Stable and long-term framework-conditions
- Platforms for increased cooperation
- Regional innovation/infrastructure centres
- Support for up-scaling and commercialisation
- Market stimulating mechanisms
- National consolidation of the knowledge institutions
- Different regional capacities and needs



# Challenges in the initial phase of strategy process

#### Create a common understanding of the term bioeconomy

- In the industries
- In the research institutions
- In the Ministries
- In the general public

Establish a common understanding of the cross sectoral nature of modern bioeconomy

Understand bioeconomys role as only a part of the green shift and the circular, low carbon economy



## Overaching goals for Norwegian Bioeconomy strategy:

- 1. Economy: Increased value added and employment
- 2. Climate: Reduction in greenhouse gas emissions
- 3. Scarcity: More efficient use of resources



# To main approaches to develop the Norwegian bioeconomy are focusing on

- 1. Long-term optimization of the general measures
- Integrated and targeted use of existing instruments (competence, legal and economic mechanisms)

It's **not yet clear** if the strategy will put much emphasis on prioritzing thematic strategies (ex blue sector – aquaculture and ocean, forest, agriculture and food, industrial biotechnology,)



## 1. Long-term optimization of the general measures:

- Continuous improvement and adjustment of the general and sectorial instruments
  - based on an assessment of the impact of the overall economic growth, employment, climate potential and economically efficient use of the availability of renewable biological resources.
- Identify barriers to increased production, collection and utilization of renewable biological resources
  - and clarify whether they are regarded as market failure, related to the mispricing, lack of information, bias in regulations, research and development etc.



## 2. Integrated and targeted use of existing instruments:

- Use of existing instruments in a more comprehensive and targeted way to promote development within the bioeconomy.
- Joint calls across relevant instruments, where business and knowledge providers can get support for the entire development process from research and development, innovation and market introduction.
- Such initiatives can be managed jointly by funding agencies for example through a program council.

#### Prioritized field of action

- A. Markets for renewable biobased products
  - Strategy: Better information on biobased products
    - Measures and mechanisms
  - Strategy: Reduced market uncertainty
    - Measures and mechanisms
- B. Effective utilization and profitable processing of renewable biological resources
  - Strategy: Increased processing towards products with high returns
  - Strategy: Increased resource utilization and recycling



### Prioritized field of action

- C. Sustainable production and extraction of renewable biological resources
  - Strategy: Increased production and extraction
  - Strategy: Better frameworks for sustainable production and extraction
- D. Collaboration across sectors, industries and disciplines
  - Strategy: Increased cooperation within and between value chains
  - Strategy: Increased interdiciplinarity and social dialogue



## The Governent policy, example

Field of action: Markets for renewable biobased products

- Strategy: Reduced market uncertainty
  - Based on written approaches and ambitions for the Governments policy on ex. the issue «reduce market uncertainty», the the strategy will introduce
    - Measures and instruments «the bioeconomy toolbox»



### Measures to reduce market uncertainty

- Evaluate how capital instruments supporting the development of new bio-based industries
- Evaluate stronger emphasis on environmental and climate considerations into product requirements and technical regulations
- Evaluate stronger emphasis on environmental and climate considerations in public procurement
- Consider the exemption of tax on bio-based products that can replace fossil products
- Assess the use of policy instruments to support early users of bioproducts
- Evaluate risk reduction in full-scale production of bio-based products
- Stimulate domestic and international markets through international cooperation and agreements at government level, including the development of standards
- Initiate an external assessment of the need for updating the regulations for promotion of products based on renewable biological resources
- Establish a mechanism for warning to relevant authorities about distortions in regulations that constitute barriers to renewable biological products
- Evaluate the appropriateness of introducing a fossil plastics fee
- Ensure that new biobased products are placed right in Tariffs and safeguarded in trade agreements



# The bioeconomy strategy and related, interconnected national processes

- The bioeconomy strategy process
- The expert panel on green competitiveness
- The report on Climate mitigation measures and emission trajectories up to 2030
- The Report to the Minister of Agriculture and Food 2016:
   Knowledge base for agriculture and climate policy
- A white paper on agricultural policy to be presented to the Parliament late 2016
- A White Paper on Circular Economi to be presented to the Parliament in 2017 (?)



### Expert Panel for green competitiveness

- The Panel will present proposals for an overall strategy for green competitiveness.
- Green competitiveness is understood as the private sector's ability to compete globally at a time when stronger instruments are applied to climate policy.
- The committee will discuss the characteristics of offensive, growth-oriented policies for a stronger green competitiveness within the framework of an effective utilization of resources.



# The Panel will address the following questions (1):

- Regulatory framework:
   What are the most important global and regional change processes that constitute drivers and barriers for the green transition towards low-emissions society?
- Consequences:
   What are the key challenges and opportunities for
   Norwegian business when facing these challenges?
   Which areas of society and sectors will be most
   affected?

# The Panel will address the following questions (continued):

- Competitive advantages:
   In which areas has Norway best opportunities and what is our greatest challenges in meeting these processes of change?
- Priorities:
   What should be the overarching priorities and initiatives to develop innovation and green competitiveness for Norway?

# The panel will present the report in October 2016





# Climate mitigation measures and emission trajectories up to 2030

- The report presents new figures for historical emissions and projections based on updated values for global warming potential (GWP) and new emission projections.
- It reviews measures that could be implemented by 2030 and the emission reduction effect of three different mitigation packages, split between the ETS and non-ETS sectors.
- The main report presents 84 measures, with emission reduction potentials and cost levels.
- Co-benefits are also described, and possible consequences of the measures are assessed.

Climate mitigation measures and emission trajectories up to 2030 Summary





## Bioresources and climate impact

Increased exploitation and processing of renewable biological resources should contribute to real emission reductions and do no harm to the environment

Knowledge-based approach required, taking into account:

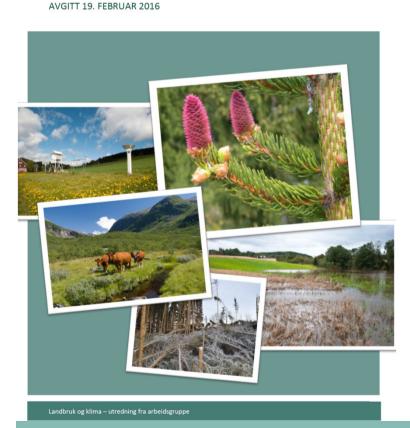
- sustainable management and harvesting
- greenhouse gas emissions in the short and longer time scales
- changes in natural store of carbon



### Report to the Minister of Agricultur and Food 2016: Knowledge base for agriculture and climate

#### LANDBRUK OG KLIMAENDRINGER

RAPPORT FRA ARBEIDSGRUPPE



VEDLEGG

### UTREDNING OM LANDBRUKETS UTFORDRINGER I MØTE MED KLIMAENDRINGENE

FAGNOTATER SOM UNDERLAG FOR ARBEIDSGRUPPENS HOVEDRAPPORT
19. FEBRUAR 2016

1. BEREGNINGSMETODIKK FOR KLIMAEFFEKT AV METAI	N 2
2. KORNPRODUKSJON	21
3. GROVFOR	39
4. GRØNNSAKER OG POTET	51
5. FRUKT OG BÆR	73
6. PLANTEHELSE OG SKOGHELSE	87
7. HYDROTEKNIKK I LANDBRUKET	117
8. GJØDSLING I JORDBRUKET	139
9. KARBON I DYRKET MARK	156
10. FORBRUK AV MAT OG KLIMAENDRINGER	176



# The key message: Contribution from agricultural sector to climate solutions

- 1. Contribute to food security by producing more food
- Mitigate climate change by reducing greenhouse gas emissions
- 3. Mitigate climate change by increasing carbon storage
- 4. Deliver climate friendly materials and renewable alternatives to substitute fossil energy
- 5. Cope with **more demanding production conditions** resulting from climate change adaptation
- 6. Protect environmental values and ecosystem services



### Bioeconomy and "do-no-harm" principle

More intensive utilization of bioresources increases the potential for conflict with important ecosystem services, biodiversity, economic disparity and food security

Central to building knowledge in a bioeconomy strategy:

- prioritize and strengthen research on impacts that can be triggered for other important environmental and social interests when developing the bioeconomy
- review of legislation, public funding agencies and industry managed schemes to ensure long-term sustainability
- "do-no-harm" a basic principle for bioeconomy strategy work



### Key message

- Developing a profitable bio-economy include to learn and develop new knowledge and business across established sectors and disciplines.
- Development of new sectoral value chains will challenge established patterns of interaction, management, regulation and funding structure.
- This creates a need for a holistic approach which will be promoted by the national strategy.





## Thank you for your attention

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